

DATE:

TO: ESU #1 Board of Directors

FROM: Bill Heimann, Administrator

RE: Tuesday, September 15, 2026 Board Meeting

There will be a meeting of the ESU #1 Board of Directors, on Tuesday, September 15, 2026, at 5:30 PM in the

ESU #1 Conference Room
211 Tenth Street
Wakefield, NE 68784-5014

Consideration, discussion and any action necessary will be taken on the following items.

- A. Notification of Open Meetings Law
- B. Roll Call*
- C. Consent Agenda*
 - C.1. Previous Minutes (copy attached)
 - C.2. Financial Reports*
 - C.2.a. Revenue Report/Treasurer's Report
 - C.2.b. Cash Summary/Expenditure Report
 - C.3. Bills for September
 - C.4. Administrator's Monthly Report
 - C.4.a. Beginning of the School Year
 - C.4.b. NASB Area Membership Meeting
- D. Public Comment
- E. Approve 2026-2027 Budget*
- F. Property Tax Request*
- G. Authorize ESU1 Administrator to expend additional grant funds*
- H. Tower School Property Request for Proposal
- I. Accreditation Visit at ESU1
- J. NASB State Conference
- K. NASB Board of Directors
- L. Personnel*
 - L.1. Consider, discuss, and take necessary action on employee contracts and personnel changes.
 - L.1.a. Resignation(s)
 - L.1.b. New Hire(s)
 - L.1.c. Contract Change(s)
 - L.1.d. Termination(s)
- M. Adjournment

This agenda contains a list of subjects known at the time of its distribution on . A copy of the agenda reflecting any changes will be kept in the ESU #1 Administrative office and will be readily available for public inspection during normal office hours. Except for items of emergency nature, the agenda will not be enlarged later than twenty-four hours before the

scheduled commencement of the meeting. The Board reserves the right to change the order of business discussed.

***Action Items**

NEBRASKA OPEN MEETINGS ACT

84-1407. Act, how cited. Sections 84-1407 to 84-1414 shall be known and may be cited as the Open Meetings Act.

84-1408. Declaration of intent; meetings open to public. It is hereby declared to be the policy of this state that the formation of public policy is public business and may not be conducted in secret.

Every meeting of a public body shall be open to the public in order that citizens may exercise their democratic privilege of attending and speaking at meetings of public bodies, except as otherwise provided by the Constitution of Nebraska, federal statutes, and the Open Meetings Act.

84-1409. Terms, defined. For purposes of the Open Meetings Act, unless the context otherwise requires:

(1)(a) Public body means (i) governing bodies of all political subdivisions of the State of Nebraska, (ii) governing bodies of all agencies, created by the Constitution of Nebraska, statute, or otherwise pursuant to law, of the executive department of the State of Nebraska, (iii) all independent boards, commissions, bureaus, committees, councils, subunits, or any other bodies created by the Constitution of Nebraska, statute, or otherwise pursuant to law, (iv) all study or advisory committees of the executive department of the State of Nebraska whether having continuing existence or appointed as special committees with limited existence, (v) advisory committees of the bodies referred to in subdivisions (i), (ii), and (iii) of this subdivision, and (vi) instrumentalities exercising essentially public functions; and

(b) Public body does not include (i) subcommittees of such bodies unless a quorum of the public body attends a subcommittee meeting or unless such subcommittees are holding hearings, making policy, or taking formal action on behalf of their parent body, except that all meetings of any subcommittee established under section 81-15,175 are subject to the Open Meetings Act, (ii) entities conducting judicial proceedings unless a court or other judicial body is exercising rulemaking authority, deliberating, or deciding upon the issuance of administrative orders, and (iii) the Judicial Resources Commission or subcommittees or subgroups of the commission;

(2) Meeting means all regular, special, or called meetings, formal or informal, of any public body for the purposes of briefing, discussion of public business, formation of tentative policy, or the taking of any action of the public body; and

(3) Virtual conferencing means conducting or participating in a meeting electronically or telephonically with interaction among the participants subject to subsection (2) of section 84-1412.

84-1410. Closed session; when; purpose; reasons listed; procedure; right to challenge; prohibited acts; chance meetings, conventions, or workshops.

(1) Any public body may hold a closed session by the affirmative vote of a majority of its voting members if a closed session is clearly necessary for the protection of the public interest or for the prevention of needless injury to the reputation of an individual and if such individual has not requested a public meeting. The subject matter and the reason necessitating the closed session shall be identified in the motion to close. Closed sessions may be held for, but shall not be limited to, such reasons as:

(a) Strategy sessions with respect to collective bargaining, real estate purchases, pending litigation, or litigation which is imminent as evidenced by communication of a claim or threat of litigation to or by the public body;

(b) Discussion regarding deployment of security personnel or devices;

(c) Investigative proceedings regarding allegations of criminal misconduct;

(d) Evaluation of the job performance of a person when necessary to prevent needless injury to the reputation of a person and if such person has not requested a public meeting;

(e) For the Community Trust created under section 81-1801.02, discussion regarding the amounts to be paid to individuals who have suffered from a tragedy of violence or natural disaster; or

(f) For public hospitals, governing board peer review activities, professional review activities, review and discussion of medical staff investigations or disciplinary actions, and any strategy session concerning transactional negotiations with any referral source that is required by federal law to be conducted at arms length.

Nothing in this section shall permit a closed meeting for discussion of the appointment or election of a new member to any public body.

(2) The vote to hold a closed session shall be taken in open session. The entire motion, the vote of each member on the question of holding a closed session, and the time when the closed session commenced and concluded shall be recorded in the minutes. If the motion to close passes, then the presiding officer immediately prior to the closed session shall restate on the record the limitation of the subject matter of the closed session. The public body holding such a closed session shall restrict its consideration of matters during the closed portions to only those purposes set forth in the motion to close as the reason for the closed session. The meeting shall be reconvened in open session before any formal action may be taken. For purposes of this section, formal action shall mean a collective decision or a collective commitment or promise to make a decision on any question, motion, proposal, resolution, order, or ordinance or formation of a position or policy but shall not include negotiating guidance given by members of the public body to legal counsel or other negotiators in closed sessions authorized under subdivision (1)(a) of this section.

(3) Any member of any public body shall have the right to challenge the continuation of a closed session if the member determines that the session has exceeded the reason stated in the original motion to hold a closed session or if the member contends that the closed session is neither clearly necessary for (a) the protection of the public interest or (b) the prevention of needless injury to the reputation of an individual. Such challenge shall be overruled only by a majority vote of the members of the public body. Such challenge and its disposition shall be recorded in the minutes.

(4) Nothing in this section shall be construed to require that any meeting be closed to the public. No person or public body shall fail to invite a portion of its members to a meeting, and no public body shall designate itself a subcommittee of the whole body for the purpose of circumventing the Open Meetings Act. No closed session, informal meeting, chance meeting, social gathering, email, fax, or other electronic communication shall be used for the purpose of circumventing the requirements of the act.

(5) The act does not apply to chance meetings or to attendance at or travel to conventions or workshops of members of a public body at which there is no meeting of the body then intentionally convened, if there is no vote or other action taken regarding any matter over which the public body has supervision, control, jurisdiction, or advisory power.

84-1411. Meetings of public body; notice; method; contents; when available; right to modify; duties concerning notice; virtual conferencing authorized; requirements; emergency meeting without notice;

appearance before public body; applicability of section.

(1)(a) Except as provided in subsection (9) of this section, each public body shall give reasonable advance publicized notice of the time and place of each meeting by a method designated by each public body and recorded in its minutes. Such notice shall be transmitted to all members of the public body and to the public.

(b)(i) Except as provided in subdivision (1)(b)(ii) of this section, in the case of a public body described in subdivision (1)(a)(i) of section 84-1409 or such body's advisory committees, notice shall be given at least four times each year of the regular meeting schedule, the location, and the method designated by the public body to provide reasonable advance publicized notice. Such notice shall be given by publication in a legal newspaper of general circulation within the public body's jurisdiction.

(ii) Subdivision (1)(b)(i) of this section shall not apply in the case of the governing body of a city of the second class or village, any advisory committee of such governing body, the governing body of a rural or suburban fire protection district, or any public body that only meets intermittently and is not required to hold regular meetings.

(iii) Failure to comply with subdivision (1)(b)(i) of this section shall not cause any motion, resolution, rule, regulation, ordinance, or formal action of a public body made or taken at a meeting of the public body to be void or voidable.

(c) For a public body that decides to publish notice in a newspaper of general circulation within the public body's jurisdiction to meet the notice requirement in subdivision (1)(a) of this section, in case of refusal, neglect, or inability of the newspaper to publish the notice, the public body shall (i) post such notice on its website, if available, (ii) request the newspaper submit a post on a statewide website, if available, established and maintained as a repository for such notices by a majority of Nebraska newspapers, and (iii) post such notice in a conspicuous public place in such public body's jurisdiction. The public body shall keep a written record of such posting pursuant to subdivision (1)(c)(i) and (iii) of this section and a written record of the request to the newspaper pursuant to subdivision (1)(c)(ii) of this section. The record of such posting shall be evidence that such posting was done as required and shall be sufficient to fulfill the requirement of publication.

(d) Each public body shall record the methods and dates of such notice in its minutes.

(e) Such notice shall contain an agenda of subjects known at the time of the publicized notice or a statement that the agenda, which shall be kept continually current, shall be readily available for public inspection at the principal office of the public body during normal business hours. Agenda items shall be sufficiently descriptive to give the public reasonable notice of the matters to be considered at the meeting. Except for items of an emergency nature, the agenda shall not be altered later than (i) twenty-four hours before the scheduled commencement of the meeting or (ii) forty-eight hours before the scheduled commencement of a meeting of a city council or village board scheduled outside the corporate limits of the municipality. The public body shall have the right to modify the agenda to include items of an emergency nature only at such public meeting.

(2)(a) The following entities may hold a meeting by means of virtual conferencing if the requirements of subdivision (2)(b) of this section are met:

(i) A state agency, state board, state commission, state council, or state committee, or an advisory committee of any such state entity;

(ii) An organization, including the governing body, created under the Interlocal Cooperation Act, the Joint Public Agency Act, or the Municipal Cooperative Financing Act;

(iii) The governing body of a public power district having a chartered territory of more than one county in this state;

(iv) The governing body of a public power and irrigation district having a chartered territory of more than one county in this state;

(v) An educational service unit;

(vi) The Educational Service Unit Coordinating Council;

(vii) An organization, including the governing body, of a risk management pool or its advisory committees organized in accordance with the Intergovernmental Risk Management Act;

(viii) A community college board of governors;

(ix) The Nebraska Brand Committee;

(x) A local public health department;

(xi) A metropolitan utilities district;

(xii) A regional metropolitan transit authority; and

(xiii) A natural resources district.

(b) The requirements for holding a meeting by means of virtual conferencing are as follows:

(i) Reasonable advance publicized notice is given as provided in subsection (1) of this section, including providing access to a dial-in number or link to the virtual conference;

(ii) In addition to the public's right to participate by virtual conferencing, reasonable arrangements are made to accommodate the public's right to attend at a physical site and participate as provided in section 84-1412, including reasonable seating, in at least one designated site in a building open to the public and identified in the notice, with: At least one member of the entity holding such meeting, or his or her designee, present at each site; a recording of the hearing by audio or visual recording devices; and a reasonable opportunity for input, such as public comment or questions, is provided to at least the same extent as would be provided if virtual conferencing was not used;

(iii) At least one copy of all documents being considered at the meeting is available at any physical site open to the public where individuals may attend the virtual conference. The public body shall also provide links to an electronic copy of the agenda, all documents being considered at the meeting, and the current version of the Open Meetings Act; and

(iv) Except as otherwise provided in this subdivision, subsection (1) of section 70-1014, subsection (2) of section 70-1014.02, or subsection (4) of section 79-2204, no more than one-half of the meetings of the state

entities, advisory committees, boards, councils, organizations, or governing bodies are held by virtual conferencing in a calendar year. In the case of (A) an organization created under the Interlocal Cooperation Act that sells electricity or natural gas, (B) an organization created under the Municipal Cooperative Financing Act, (C) a governing body of a risk management pool and any advisory committee of such governing body, (D) any advisory committee of any state entity created in response to the Opioid Prevention and Treatment Act, (E) the Semiquincentennial Commission, (F) the board of trustees of the Nebraska State Historical Society, or (G) any local foster care review board, such organization, governing body, or committee may hold more than one-half of its meetings by virtual conferencing if such organization holds at least one meeting each calendar year that is not by virtual conferencing.

(3) Virtual conferencing, emails, faxes, or other electronic communication shall not be used to circumvent any of the public government purposes established in the Open Meetings Act.

(4) The secretary or other designee of each public body shall maintain a list of the news media requesting notification of meetings and shall make reasonable efforts to provide advance notification to them of the time and place of each meeting and the subjects to be discussed at that meeting.

(5) When it is necessary to hold an emergency meeting without reasonable advance public notice, the nature of the emergency shall be stated in the minutes and any formal action taken in such meeting shall pertain only to the emergency. Such emergency meetings may be held by virtual conferencing. The provisions of subsection (4) of this section shall be complied with in conducting emergency meetings. Complete minutes of such emergency meetings specifying the nature of the emergency and any formal action taken at the meeting shall be made available to the public by no later than the end of the next regular business day.

(6) A public body may allow a member of the public or any other witness to appear before the public body by means of virtual conferencing.

(7)(a) Notwithstanding subsections (2) and (5) of this section, if an emergency is declared by the Governor pursuant to the Emergency Management Act as defined in section 81-829.39, a public body the territorial jurisdiction of which is included in the emergency declaration, in whole or in part, may hold a meeting by virtual conferencing during such emergency if the public body gives reasonable advance publicized notice as described in subsection (1) of this section. The notice shall include information regarding access for the public and news media. In addition to any formal action taken pertaining to the emergency, the public body may hold such meeting for the purpose of briefing, discussion of public business, formation of tentative policy, or the taking of any action by the public body.

(b) The public body shall provide access by providing a dial-in number or a link to the virtual conference. The public body shall also provide links to an electronic copy of the agenda, all documents being considered at the meeting, and the current version of the Open Meetings Act. Reasonable arrangements shall be made to accommodate the public's right to hear and speak at the meeting and record the meeting. Subsection (4) of this section shall be complied with in conducting such meetings.

(c) The nature of the emergency shall be stated in the minutes. Complete minutes of such meeting specifying the nature of the emergency and any formal action taken at the meeting shall be made available for inspection as provided in subsection (5) of section 84-1413.

(8) In addition to any other statutory authorization for virtual conferencing, any public body not listed in subdivision (2)(a) of this section may hold a meeting by virtual conferencing if:

(a) The purpose of the virtual meeting is to discuss items that are scheduled to be discussed or acted upon at a subsequent non-virtual open meeting of the public body;

(b) No action is taken by the public body at the virtual meeting; and

(c) The public body complies with subdivisions (2)(b)(i) and (ii) of this section.

(9) This section does not apply to a meeting of the Nebraska Power Review Board or a public power district, a public power and irrigation district, an electric membership association, an electric cooperative company, a municipality having a generation and distribution system, or a registered group of municipalities if such meeting is subject to section 70-1034.

84-1412. Meetings of public body; rights of public; public body; powers and duties.

(1) Subject to the Open Meetings Act, the public has the right to attend and the right to speak at meetings of public bodies, and all or any part of a meeting of a public body, except for closed sessions called pursuant to section 84-1410, may be videotaped, televised, photographed, broadcast, or recorded by any person in attendance by means of a tape recorder, a camera, video equipment, or any other means of pictorial or sonic reproduction or in writing. Except for closed sessions called pursuant to section 84-1410, a public body shall allow members of the public an opportunity to speak at each meeting.

(2) It shall not be a violation of subsection (1) of this section for any public body to make and enforce reasonable rules and regulations regarding the conduct of persons attending, speaking at, videotaping, televising, photographing, broadcasting, or recording its meetings, including meetings held by virtual conferencing.

(3) No public body shall require members of the public to identify themselves as a condition for admission to the meeting nor shall such body require that the name of any member of the public be placed on the agenda prior to such meeting in order to speak about items on the agenda. The body shall require any member of the public desiring to address the body to identify himself or herself, including an address and the name of any organization represented by such person unless the address requirement is waived to protect the security of the individual.

(4) No public body shall, for the purpose of circumventing the Open Meetings Act, hold a meeting in a place known by the body to be too small to accommodate the anticipated audience.

(5) No public body shall be deemed in violation of this section if it holds its meeting in its traditional meeting place which is located in this state.

(6) No public body shall be deemed in violation of this section if it holds a meeting outside of this state if, but only if:

(a) A member entity of the public body is located outside of this state and the meeting is in that member's jurisdiction;

(b) All out-of-state locations identified in the notice are located within public buildings used by members of the entity or at a place which will accommodate the anticipated audience;

(c) Reasonable arrangements are made to accommodate the public's right to attend, hear, and speak at the meeting, including making virtual conferencing available at an in-state location to members, the public, or the press, if requested twenty-four hours in advance;

(d) No more than twenty-five percent of the public body's meetings in a calendar year are held out-of-state;

(e) Out-of-state meetings are not used to circumvent any of the public government purposes established in the Open Meetings Act; and

(f) The public body publishes notice of the out-of-state meeting at least twenty-one days before the date of the meeting in a legal newspaper of statewide circulation.

(7) Each public body shall, upon request, make a reasonable effort to accommodate the public's right to hear the discussion and testimony presented at a meeting.

(8) Public bodies shall make available at the meeting or the in-state location for virtual conferencing as required by subdivision (6)(c) of this section, for examination and copying by members of the public, at least one copy of all reproducible written material to be discussed at an open meeting, either in paper or electronic form. Public bodies shall make available at least one current copy of the Open Meetings Act in the meeting room at a location accessible to members of the public. At the beginning of the meeting, the public shall be informed about the location of the information.

84-1413. Meetings; minutes; roll call vote; secret ballot; when; agenda and minutes; required on website; when.

(1) Each public body shall keep minutes of all meetings showing the time, place, members present and absent, and the substance of all matters discussed.

(2) Any action taken on any question or motion duly moved and seconded shall be by roll call vote of the public body in open session, and the record shall state how each member voted or if the member was absent or not voting. The requirements of a roll call or viva voce vote shall be satisfied by a public body which utilizes an electronic voting device which allows the yeas and nays of each member of such public body to be readily seen by the public.

(3) The vote to elect leadership within a public body may be taken by secret ballot, but the total number of votes for each candidate shall be recorded in the minutes.

(4) The minutes of all meetings and evidence and documentation received or disclosed in open session shall be public records and open to public inspection during normal business hours.

(5) Minutes shall be written or kept as an electronic record and shall be available for inspection within ten working days or prior to the next convened meeting, whichever occurs earlier, except that cities of the second class and villages may have an additional ten working days if the employee responsible for writing or keeping the minutes is absent due to a serious illness or emergency.

(6) Beginning July 31, 2022, the governing body of a natural resources district, the city council of a city of the metropolitan class, the city council of a city of the primary class, the city council of a city of the first class, the county board of a county with a population greater than twenty-five thousand inhabitants, and the school board of a school district shall make available on such entity's public website the agenda and minutes of any meeting of the governing body. The agenda shall be placed on the website at least twenty-four hours before the meeting of the governing body. Minutes shall be placed on the website at such time as the minutes are available for inspection as provided in subsection (5) of this section. This information shall be available on the public website for at least six months.

84-1414. Unlawful action by public body; declared void or voidable by district court; when; duty to enforce open meeting laws; citizen's suit; procedure; violations; penalties.

(1) Any motion, resolution, rule, regulation, ordinance, or formal action of a public body made or taken in violation of the Open Meetings Act shall be declared void by the district court if the suit is commenced within one hundred twenty days of the meeting of the public body at which the alleged violation occurred. Any motion, resolution, rule, regulation, ordinance, or formal action of a public body made or taken in substantial violation of the Open Meetings Act shall be voidable by the district court if the suit is commenced more than one hundred twenty days after but within one year of the meeting of the public body in which the alleged violation occurred. A suit to void any final action shall be commenced within one year of the action.

(2) The Attorney General and the county attorney of the county in which the public body ordinarily meets shall enforce the Open Meetings Act.

(3) Any citizen of this state may commence a suit in the district court of the county in which the public body ordinarily meets or in which the plaintiff resides for the purpose of requiring compliance with or preventing violations of the Open Meetings Act, for the purpose of declaring an action of a public body void, or for the purpose of determining the applicability of the act to discussions or decisions of the public body. It shall not be a defense that the citizen attended the meeting and failed to object at such time. The court may order payment of reasonable attorney's fees and court costs to a successful plaintiff in a suit brought under this section.

(4) Any member of a public body who knowingly violates or conspires to violate or who attends or remains at a meeting knowing that the public body is in violation of any provision of the Open Meetings Act shall be guilty of a Class IV misdemeanor for a first offense and a Class III misdemeanor for a second or subsequent offense.

84-1415. Open Meetings Act; requirements; waiver; validity of action.

No motion, resolution, rule, regulation, ordinance, or formal action made, adopted, passed, or taken at a meeting as defined in section 84-1409 of a public body as defined in such section shall be invalidated because such motion, resolution, rule, regulation, ordinance, or formal action was made, adopted, passed, or taken at a meeting or meetings on or after March 17, 2020, and on or before April 30, 2021, pursuant to a Governor's Executive Order which waived certain requirements of the Open Meetings Act.

Revised 07/18/2026



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**ESU #1 Board Meeting
Tuesday, August 11, 2026**

A meeting of the ESU 01 Board of Directors convened in open and public session on Tuesday, August 11, 2026, at 5:30 PM, at ESU #1. **Present:** Josiah Boneschans, Amy Brand, Jean Dorcey, Tabitha Gilsdorf, Jim Gunsolley, Robert Hayes, AJ Johnson, Mrs Susan Strahm, **Absent:** Kimberly Snyder.**Present:** Kimberly Snyder.

Notice of the meeting was given in advance by publication and/or posting, as shown below, in accordance with the Board approved method for giving notice of meetings. Notice of this meeting was given in advance to all members of the Board of Directors. The Recording Secretary maintains a list of news media requesting notification of meetings and advance notification to the listed media of the time and place of the meeting and the subjects to be discussed at this meeting was provided. Availability of the agenda was communicated in the publicized notice and current copy of the Agenda was maintained as stated in the publicized notice. All proceedings of the Board of Directors, except as may be hereinafter noted, were taken while the convened meeting was open to the attendance of the public.

Published and/or Posted Locations:

- Wayne Herald (Thursday before meeting date)
- Central Office Front Door (Friday before meeting date)
- Sparq (Friday before meeting date)

A. Public Hearing: Student Fees Policy

President AJ Johnson opened the ESU1 Student Fee Public Hearing at 5:25 p.m. No members of the public were present. The Hearing closed at 5:28 p.m.

B. Notification of Open Meetings Law

At the beginning of the meeting, President AJ Johnson announced and informed the public that a current copy of the Open Meetings Act is available at the meeting site and included electronically in the E-Meeting agenda.

C. Roll Call*

Motion by Jim Gunsolley, seconded by Tabitha Gilsdorf, to excuse the absence of Kimberly Snyder. After discussion and on roll call vote, the Board voted as follows:

Motion Carried:

Kimberly Snyder: Absent, Josiah Boneschans: For, Amy Brand: For, Jean Dorcey: For, Tabitha Gilsdorf: For, Jim Gunsolley: For, Robert Hayes: For, AJ Johnson: For, Mrs Susan Strahm: For
For: 8, Against: 0, Absent: 1

D. Consent Agenda*

D.1. Previous Minutes (copy attached)

D.2. Financial Reports

D.2.a. Revenue Report/Treasurer's Report

D.2.b. Cash Summary/Expenditure Report

D.3. Bills for August

Motion by Jean Dorcey, seconded by Amy Brand, to approve all items on the consent agenda as provided (June 9 Minutes, June & July Financial Reports, July bills of \$1,200,435.84, August bills of \$1,219,142.20 and the Administrator's Report). After discussion and on roll call vote, the Board voted as follows:

Motion Carried:

Josiah Boneschans: For, Amy Brand: For, Jean Dorcey: For, Tabitha Gilsdorf: For, Jim Gunsolley: For, Robert Hayes: For, AJ Johnson: For, Kimberly Snyder: For, Mrs Susan Strahm: For
For: 9, Against: 0

D.4. Administrator's Monthly Report

D.4.a. ESU1 All-Staff Day

Administrator Heimann shared about All Staff Day held on August 5th.

D.4.b. Superintendent Changes in ESU1

Administrator provided a list of Superintendent changes at ESU1 district schools.

D.4.c. Conference Attendance

Administrator Heimann provided an update on recent professional development activities and conferences attended.

E. Public Comment

F. Student Fee Policy*

Motion by Robert Hayes, seconded by Kimberly Snyder, to approve the Student Fee Policy as presented. After discussion and on roll call vote, the Board voted as follows:

Motion Carried:

Josiah Boneschans: For, Amy Brand: For, Jean Dorcey: For, Tabitha Gilsdorf: For, Jim Gunsolley: For, Robert Hayes: For, AJ Johnson: For, Kimberly Snyder: For, Mrs Susan Strahm: For
For: 9, Against: 0

G. Anti-Bullying Policy*

Motion by Jim Gunsolley, seconded by Amy Brand, to approve the Anti-Bullying policy as presented. After discussion and on roll call vote, the Board voted as follows:

Motion Carried:

Josiah Boneschans: For, Amy Brand: For, Jean Dorcey: For, Tabitha Gilsdorf: For, Jim Gunsolley: For, Robert Hayes: For, AJ Johnson: For, Kimberly Snyder: For, Mrs Susan Strahm: For
For: 9, Against: 0

H. Hot Lunch Program Appointment*

Motion by Kimberly Snyder, seconded by Josiah Boneschans, to appoint Casey Hurner as the hot lunch hearing officer and Monica Warner as the lunch program manager for the Tower School Hot Lunch program. After discussion and on roll call vote, the Board voted as follows:

Motion Carried:

Josiah Boneschans: For, Amy Brand: For, Jean Dorcey: For, Tabitha Gilsdorf: For, Jim Gunsolley: For, Robert Hayes: For, AJ Johnson: For, Kimberly Snyder: For, Mrs Susan Strahm: For
For: 9, Against: 0

I. September 2026 board meeting

Motion by Josiah Boneschans, seconded by Tabitha Gilsdorf, to conduct the next board meeting on the third Tuesday, September 15 at 5:30pm. After discussion and on roll call vote, the Board voted as follows:

Motion Carried:

Josiah Boneschans: For, Amy Brand: For, Jean Dorcey: For, Tabitha Gilsdorf: For, Jim Gunsolley: For, Robert Hayes: For, AJ Johnson: For, Kimberly Snyder: For, Mrs Susan Strahm: For
For: 9, Against: 0

J. Additional August Expenditures*

Motion by Mrs Susan Strahm, seconded by Jean Dorcey, to authorize Administrator Heimann to approve General fund and grant fund expenditures on or before August 31 and to report such expenditures to the board. After discussion and on roll call vote, the Board voted as follows:

Motion Carried:

Josiah Boneschans: For, Amy Brand: For, Jean Dorcey: For, Tabitha Gilsdorf: For, Jim Gunsolley: For, Robert Hayes: For, AJ Johnson: For, Kimberly Snyder: For, Mrs Susan Strahm: For
For: 9, Against: 0

K. Tower School Property

Administrator Heimann provided an update on the Tower Property.

L. NASB Area Membership Meeting

Nebraska School Boards Association area membership meeting is in South Sioux City on August 26.

M. Personnel*

M.1. Consider, discuss, and take necessary action on employee contracts and personnel changes.

M.1.a. Resignation(s)

- Maria Dean, Tower Paraprofessional effective July 31
- Robin Kruger, Tower Paraprofessional effective July 31
- Kim Bruns, Tower Paraprofessional effective July 31
- Taylor Swanson, Tower Paraprofessional effective August 3

M.1.b. New Hire(s)**M.1.c. Contract Change(s)**

M.1.d. Termination(s)

N. Adjournment

As there were no additional Agenda items, President AJ Johnson adjourned the meeting at 6:02 p.m.

Brittney Hampl, Recording Secretary

Susan Strahm, Board Secretary

NOTICE OF BUDGET HEARING AND BUDGET SUMMARY

PUBLIC NOTICE is hereby given, in compliance with the provisions of State Statute Sections 13-501 to 13-513, that the governing body will meet on the 15 day of September 2026, at 5:25 o'clock P.M., at 211 10th St., Wakefield, NE for the purpose of hearing support, opposition, criticism, suggestions or observations of taxpayers relating to the following proposed budget. The budget detail is available at the office of the Clerk during regular business hours.

2024-2025 Actual Disbursements & Transfers	\$ 15,641,176.00
2025-2026 Actual/Estimated Disbursements & Transfers	\$ 16,938,814.00
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Total 2026-2027 Personal & Real Property Tax Requirement	\$ 2,686,889.00
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Breakdown of Property Tax:

Personal and Real Property Tax Required for Non-Bond Purposes	\$ 2,686,889.00
Personal and Real Property Tax Required for Bonds	\$ -

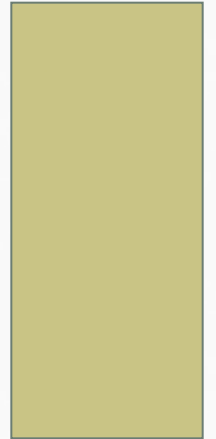
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	2025	2026	Change
Operating Budget	18,388,352.00	19,087,095.00	4%
Property Tax Request	\$ 2,540,336.10	\$ 2,686,889.00	6%
Valuation	16,935,573,988	17,912,590,265	6%
Tax Rate	0.015000	0.015000	0%
Tax Rate if Prior Tax Request was at Current Valuation	0.014182		

ESU #1 BUDGET

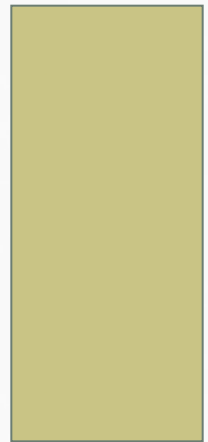
OVERVIEW FOR 2026-27



BUDGET PROCESS

- Fiscal Year is September 1 to August 31
- County Assessor provides property valuation by August 20.
- Publish notice of budget hearing in newspaper
- Tuesday, Sept. 15 budget hearing and property tax request hearing at 5:25 P.M.
- Hearings are mandated by state statute.
- The ESU #1 Board will be asked to approve the 2026-2027 budget and tax asking during the September 15 regular meeting.
- Budget must be adopted and submitted to the state by September 30.

HISTORICAL INFORMATION AND PROPOSED BUDGET



HOW ARE ESU'S FUNDED?

- Contracted Services, Trainings, etc. (Schools)
- Grants (State or Federal)
- Core Service Dollars (State)
- State distributes amongst ESU's based on a formula
- Property Taxes (Local)
 - Statutory maximum levy is \$0.015
- What are Core Services and how are they funded?

NEBRASKA DEPARTMENT OF EDUCATION

RULE 84 (SECTION 8) CORE SERVICES

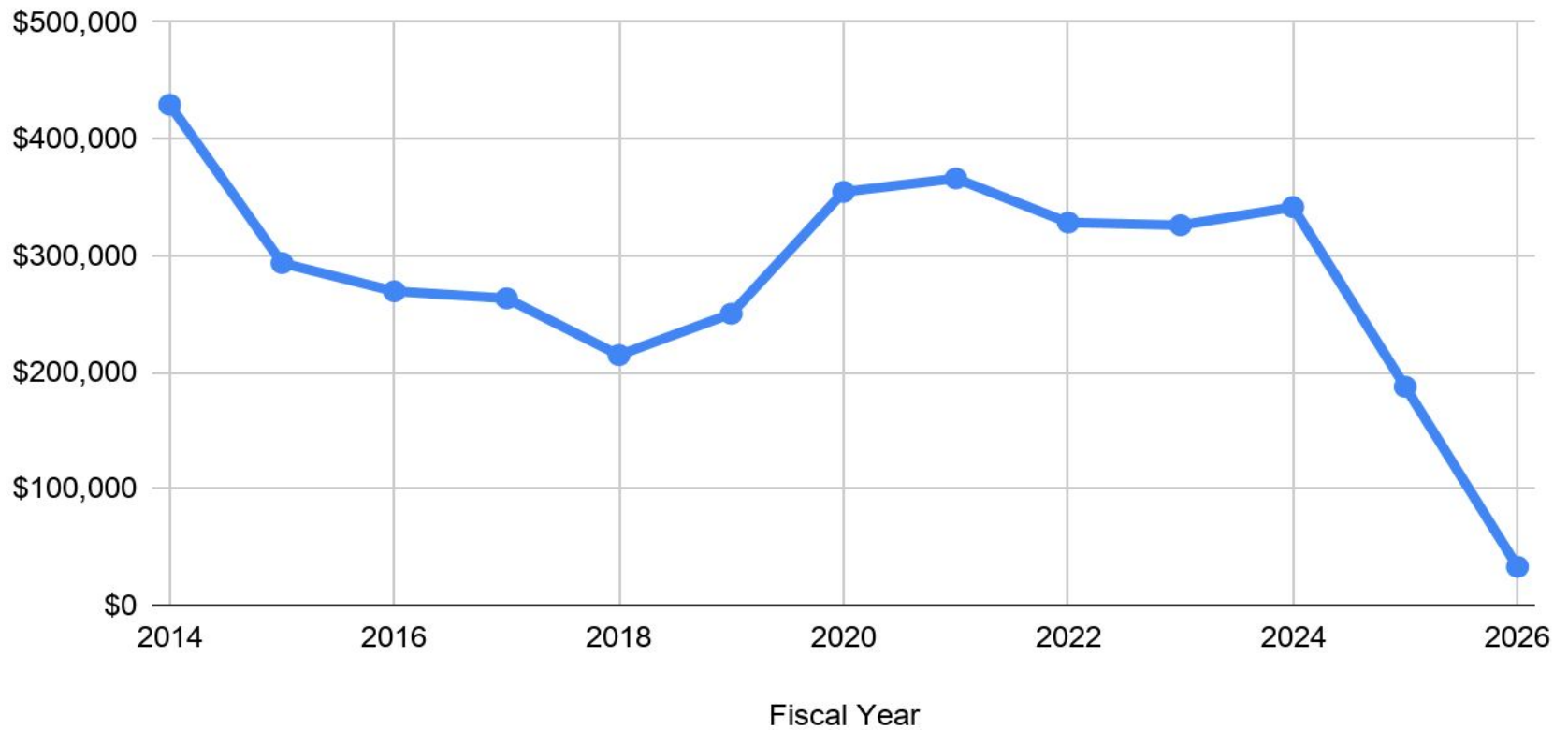
- TITLE 92 CHAPTER 84 008 Core Services
- 008.01 Provision of Core Services. Core services shall be provided by the ESU to all member school districts.
- Core services shall be defined by each ESU as follows:
- 008.01A **Core services** shall be within the following service areas in order of priority: Staff development, which **shall include staff development related to improving the achievement of all students** including the achievement of students in poverty and students with diverse backgrounds; **technology, including distance education services; and instructional materials services;**
- 008.01B Core services shall improve teaching and student learning by focusing on enhancing school improvement efforts, meeting statewide requirements including but not limited to accountability requirements, and achieving statewide goals in the state's system of elementary and secondary education;

CORE SERVICES CONTINUED

- 008.01C Core services shall provide schools with access to services that:
- 008.01C1 the ESU and its **member school districts have identified as necessary services;**
- 008.01C2 are **difficult, if not impossible, for most individual school districts to effectively and efficiently provide with their own personnel and financial resources;**
- 008.01C3 can be efficiently provided by each ESU to its member school districts; and
- 008.01C4 can be adequately funded to ensure that the service is provided equitably to the state's public school districts;
- 008.01D Core services shall be designed so that the effectiveness and efficiency of the service can be evaluated on a statewide basis; and
- 008.01E Core services shall be provided by the ESU in a manner that minimizes the costs of administration or service delivery to member school districts.

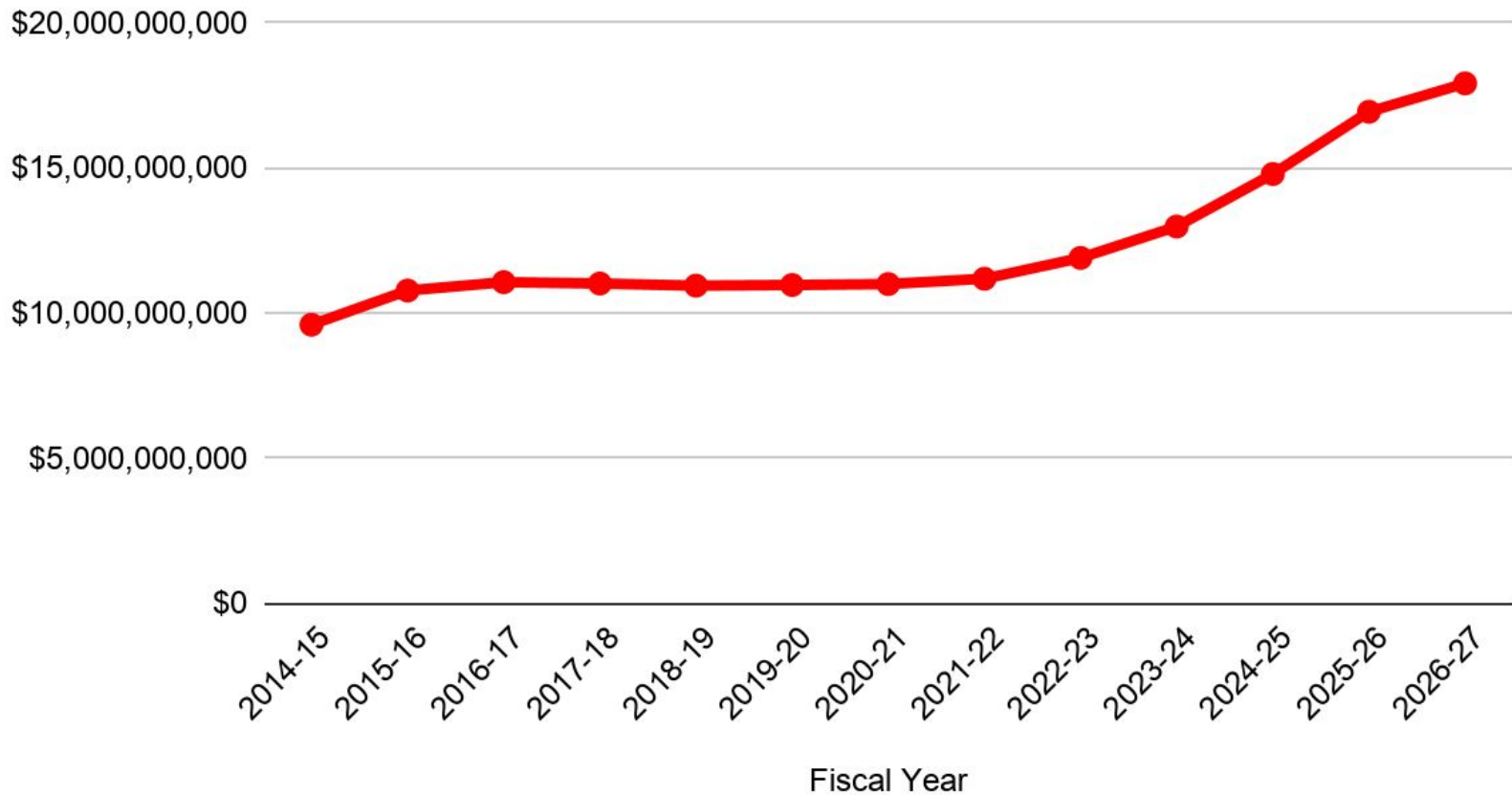
ESU1 CORE SERVICE HISTORY

Core Service Dollars



ESU1 PROPERTY VALUATION

Assessed Property Valuation

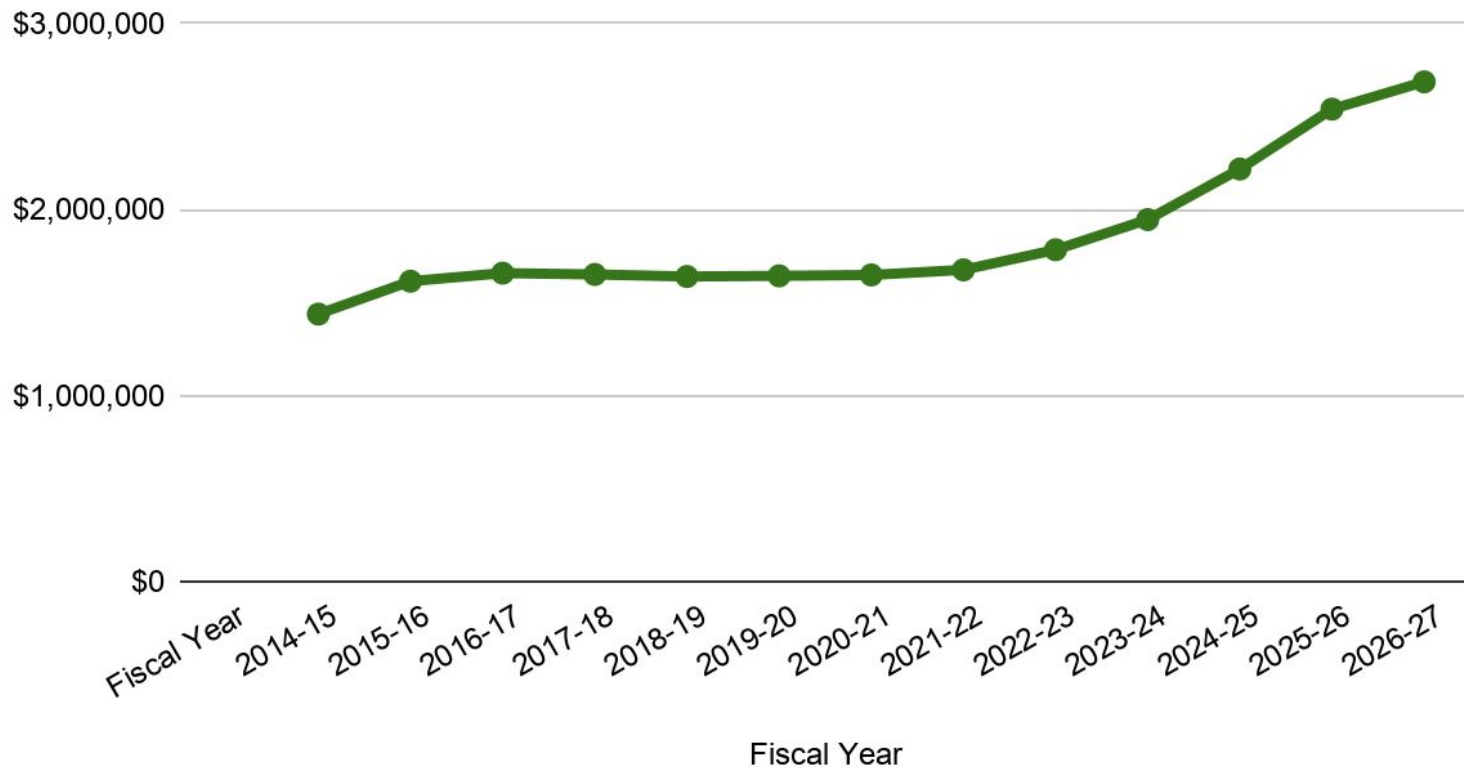


Property Tax Request for ESU1

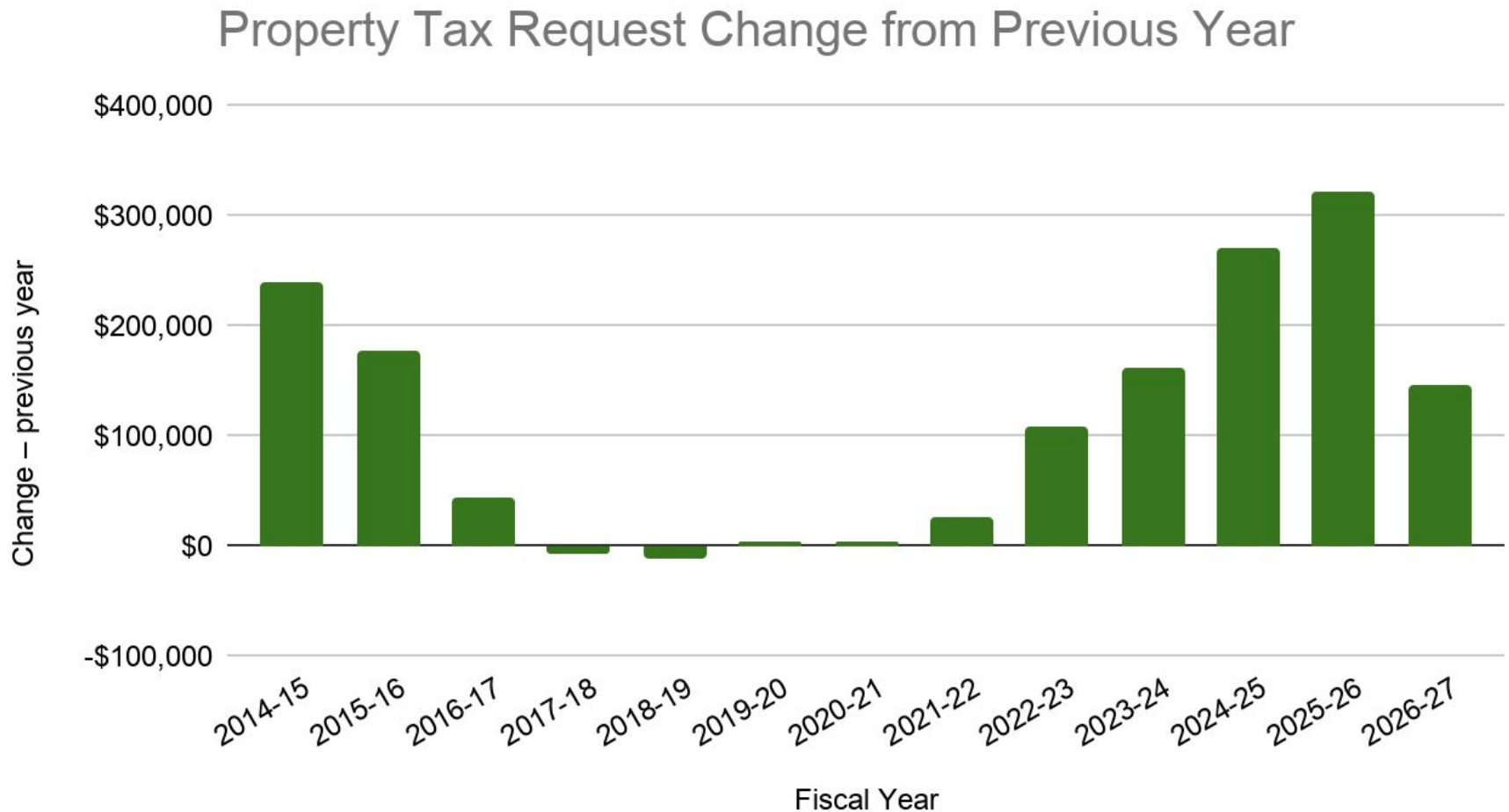
Assessed Property Value	ESU #1 Tax Levy	Annual Portion of Property Tax to ESU1
\$100,000	\$0.015	\$15
\$250,000	\$0.015	\$37.50
\$500,000	\$0.015	\$75
\$1,000,000	\$0.015	\$150
\$5,000,000	\$0.015	\$750
\$10,000,000	\$0.015	\$1,500

ESU1 PROPERTY TAX REQUEST HISTORY

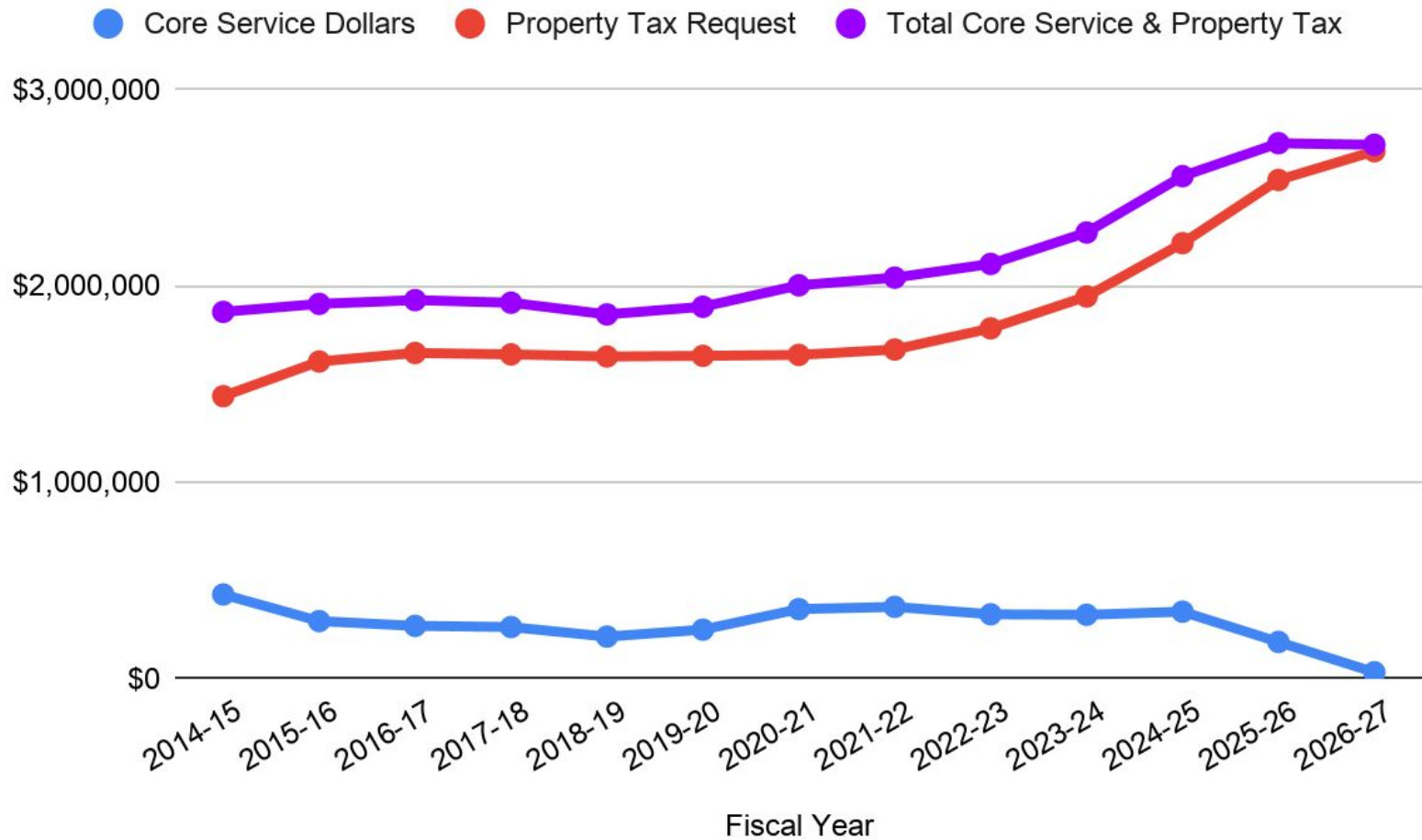
Property Tax Request



ESU1 PROPERTY TAX REQUEST CHANGE FROM PREVIOUS YEAR



ESU1 PROPERTY TAX & CORE SERVICE REVENUE



EXPENDITURE SUMMARY

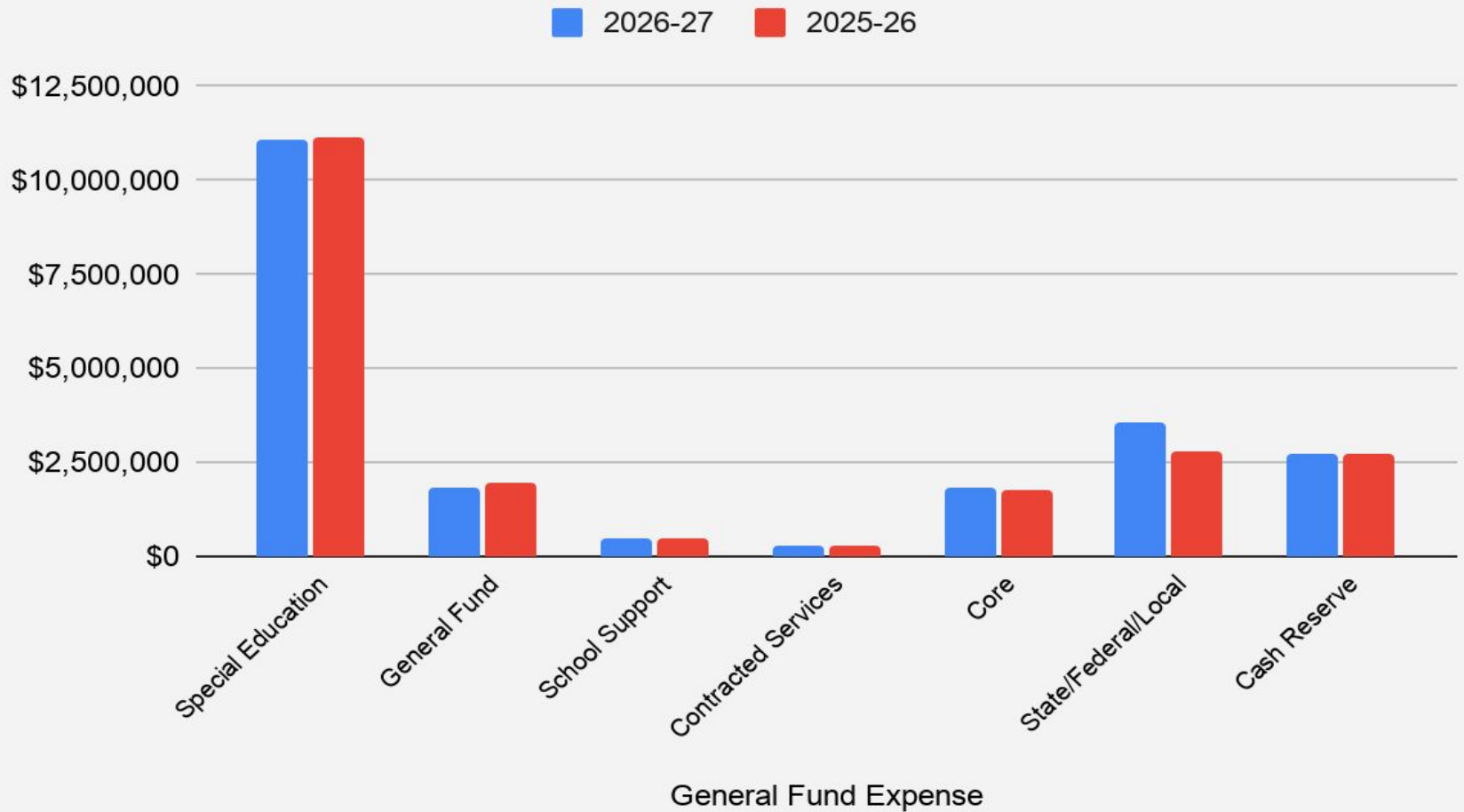
- Budget of Expenditures

- A budget is an estimate and identifies **maximum expenditure limit**
- Special Education
 - Personnel provide required services ages birth to age 21 services to all 23 districts
 - Increase: Employee compensation, additional staff SLP, School Psychologist
 - Higher costs for travel, training, computers, supplies, equipment and related costs
- General Fund
 - Board, Administration, Business Office, Operation and Maintenance
 - Increase for Employee compensation, facility improvements
- School Support - approved in the spring by Superintendents, ESU1 Board
- Contracted Services (other): SPED consultants for schools, school nurse
- Core Services/Infrastructure: Media, Staff Development, Technology Infrastructure, Technology Training
- Federal, State, Local Grants: Early Learning Connections, MTSS, Perkins, Title I-C

BUDGET OF EXPENDITURES COMPARISON

General Fund Expense Budget	2026-27	2025-26
Special Education	\$11,096,217	\$11,142,070
General Fund	\$1,806,840	\$1,946,207
School Support General Fund	\$487,500	\$483,500
Contracted Services (other)	\$306,545	\$288,120
Core Service/Infrastructure	\$1,813,335	\$1,741,333
State/Federal/Local	\$3,576,608	\$2,787,122
Cash Reserve	\$2,750,000	\$2,750,000
Total	\$21,837,045	\$21,138,352

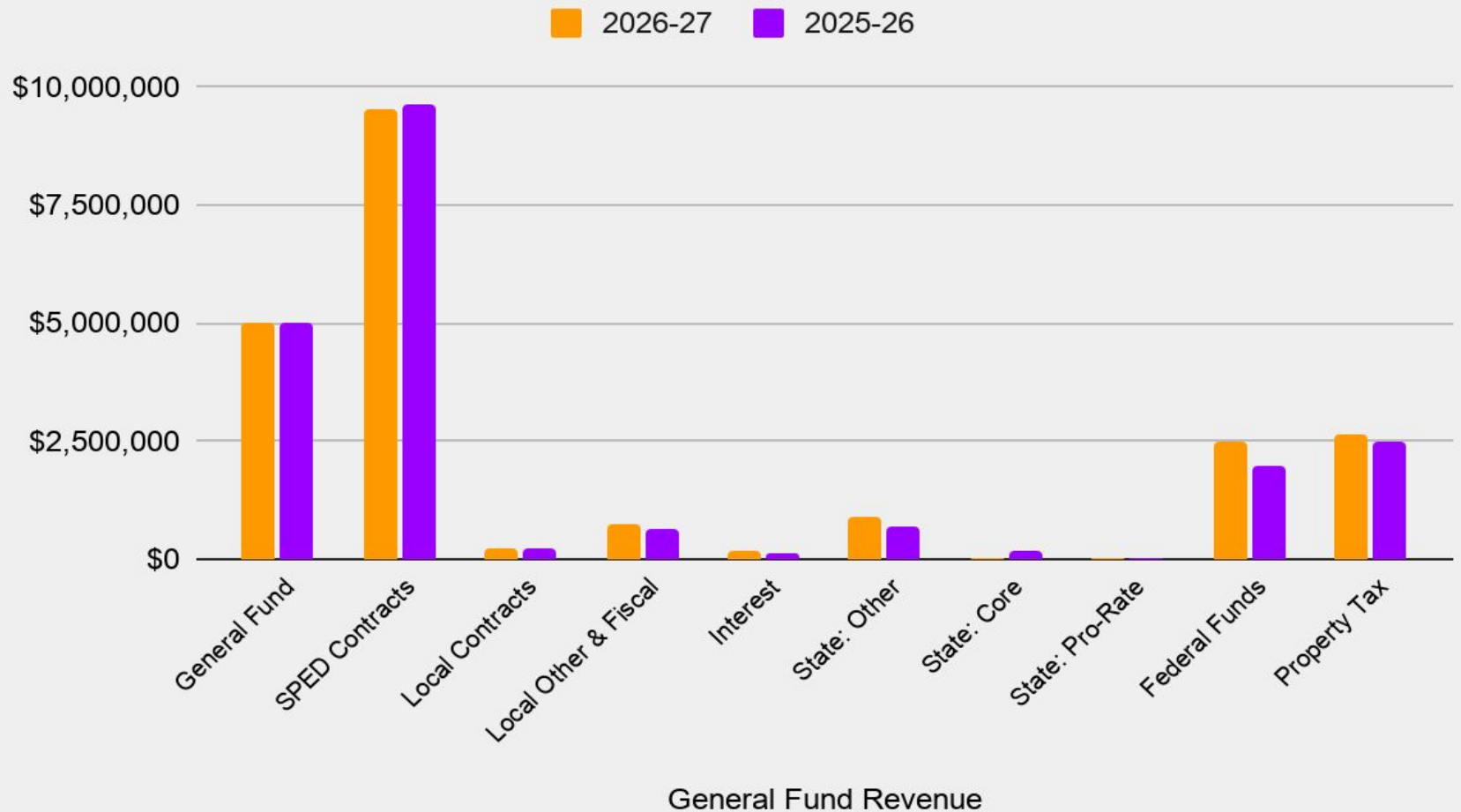
BUDGET OF EXPENDITURES COMPARISON



EXPENDITURE SUMMARY

- Special Education and Contract Services
 - Estimated expenditures equals **58%** of budget
- Core Services/School Support/General Fund/Infrastructure
 - Estimated expenditures equals **23%** of budget
- Grants Funds
 - Estimated expenditures equals **19%** of budget
- Cash Reserve is budgeted amount that will not expend

BUDGET OF REVENUE COMPARISON



BUDGET SUMMARY

- General Fund Revenue
 - Beginning Balance is estimated funds from previous year
 - Cash position necessary because ESU1 expends Grants and Contracted Services first, receives reimbursement several months afterwards
- Special Education and Contract Service
 - Revenue offsets expenditures – billed quarterly
 - ESU1 charges less than actual expense
- Local, State, Federal Resources
 - Core Service Funds decreased \$308,000 since 2024
 - State and Federal Grants provide reimbursement for allowable expenditures
 - Legislation considered to eliminate ESU Levy Authority or further restrict
 - State replacement funding based on current year property tax revenue

RESOLUTION SETTING THE PROPERTY TAX REQUEST

WHEREAS, Nebraska Revised Statute 77-1632 provides that the Governing Body of ESU #1 passes by a majority vote a resolution or ordinance setting the tax request; and

WHEREAS, a special public hearing was held as required by law to hear and consider comments concerning the property tax request;

NOW, THEREFORE, the Governing Body of ESU #1 resolves that:

1. The 2026-2027 property tax request be set at:
General Fund: \$2,686,889.00
Bond Fund: ---
2. The total assessed value of property differs from last year's total assessed value by 5.77%.
3. The tax rate which would levy the same amount of property taxes as last year, when multiplied by the new total assessed value of property would be 0.014182 per \$100 of assessed value.
4. ESU #1 proposes to adopt a property tax request that will cause its tax rate to be 0.015 per \$100 of assessed value.
5. Based on the proposed property tax request and changes in other revenue, the total operating budget of ESU #1 will increase last year's budget by 3.8%.
6. A copy of this resolution is to be certified and forwarded to the County Clerk on or before October 15, 2025.

Motion by _____, seconded by _____ to adopt this Resolution.

Voting yes were:

Voting no were:

Dated this 15th day of September, 2026

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8/20/2026	GROWTH	VALUATION	GROWTH	VALUATION	VALUATION		DOLLAR
COUNTY	2025	2025	2026	2026	INCREASE		INCREASE
ANTELOPE	964,700	181,081,463	124,705	179,958,254	-0.6203%		(1,123,209)
CEDAR	23,509,340	3,902,629,497	22,140,600	4,043,169,599	3.6012%		140,540,102
CUMING	2,249,858	220,017,288	954,432	237,549,110	7.9684%		17,531,822
DAKOTA	35,374,404	3,038,822,148	40,565,677	3,160,441,228	4.0022%		121,619,080
DIXON	21,008,993	2,305,623,142	29,978,407	2,383,161,708	3.3630%		77,538,566
HOLT	0	1,997,357	0	2,311,200	15.7129%		313,843
KNOX	41,233,689	3,049,017,730	30,797,042	3,465,118,809	13.6471%		416,101,079
PIERCE	559,355	296,391,340	1,932,399	330,211,506	11.4106%		33,820,166
STANTON	1,426	2,962,730	170	3,154,398	6.4693%		191,668
THURSTON	6,679,921	1,155,708,968	4,361,920	1,294,453,951	12.0052%		138,744,983
WAYNE	14,698,298	2,781,322,325	12,725,105	2,813,060,502	1.1411%		31,738,177
TOTAL	146,279,984	16,935,573,988	143,580,457	17,912,590,265	5.7690%		977,016,277
Valuation in Hundreds		169,355,740		179,125,903	9,770,163		
.015 Levy Total		2,540,336.10		2,686,888.54	146,552		
Calculation (-) 1% Collection Fee		2,515,184		2,660,020	145,101		
Property Tax Request / Taxable Valuation *100							

**EDUCATIONAL SERVICE UNIT #1
NOTICE OF INVITATION FOR BIDS**

Educational Service Unit #1 (ESU) requests sealed bids for a possible sale involving the approximately 2.3 acre portion of real property consisting generally of the southern portion of what is commonly known as the Tower School located at or near 901 E. 14th Street, Wayne, Nebraska. A complete description of the submittal terms, requirements and forms are available from the ESU. A pre-bid walkthrough meeting will be held on September 22, 2026, at 1:00 p.m., at the Tower School, 901 E. 14th Street, Wayne, Nebraska. Sealed bids are due on or before 2:00 p.m. on December 9, 2026, at the ESU administrative office, 211 10th Street, Wakefield, Nebraska. Contact Bill Heimann, ESU Administrator, 211 10th Street, Wakefield, Nebraska, 402-287-2061.

[publish in Wayne Herald three times]



**NASB Board of Directors
Nomination Form
ESU Seat**

THIS FORM MUST BE RECEIVED AT NASB BY AUGUST 28, 2026

Name: Karen K Harmony

Address: 103 E Garfield Ave

City, State, Zip: Amherst, NE 68812

Telephone: 308-233-7766

308-238-8345

Home

Work

Cellular

Email Address: kkharmoney@gmail.com

Local ESU Service

ESU Number: ESU 10

Years of service on board: 8

Attendance record on board: (past 3 yrs.) Good attendance

Current office held on ESU board Secretary

Past offices held on ESU board: I also serve on the Amherst PS board, 16 yrs, Treasurer

Association Participation

State Conferences: 14

National Conventions: 1

Workshops: Attended all NASB workshops and conferences in Kearney area

Awards Received: Level 10

Other Education-Related Public Service

Task Forces, and Committees: Co-Facilitator Buffalo County Probation class Domestic Violence Intervention Program (DVIP) 5 years

Personal Information

Occupation: State of Nebraska/DHHS Developmental Disability Division 4 years

Educational Background: Graduate UNK BS in Family & Community Services & Social Work Services; Minor Psychology & Philosophy

Community Activities: State & Twin Valley Little League volunteer 3 years
Hands on Community Support-contribute regularly at food banks & animal shelter

Awards and Recognitions:

Education Passion: (see below)

Why do you want to serve on the NASB Board of Directors?

I believe teaching and learning are the most effective ways to change the world. When you help someone become literate, confident and critical-minded you give them a permanent tool that helps you achieve your goals. I was a non-traditional student in college. I went back to college at age 30 and graduated in 3 years, to show to my young daughter, the importance of education and to encourage her in the future with her educational dreams.

Joining the NASB Board of Directors will continue to build and expand my networks, sharpen high level and achieving stronger leadership skills, and will allow me to have a further impact on my community. To share my knowledge and experience at the state level.

This nomination is submitted by:

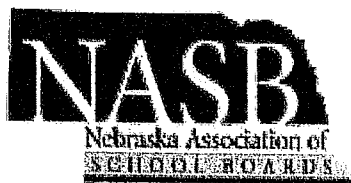
ESU Number: 10

Name of Board President or Vice President: Marilyn Bohn, President

Date: 8-17-26

☐ By checking this box, I assert the board president or vice president has read the completed Nomination Form and verifies its authenticity.

**Return to: NASB
Sallie Horky
1311 Stockwell St., Lincoln, NE 68502
Or via e-mail to shorky@nasbonline.org**



NASB Board of Directors
Nomination Form
ESU Seat

THIS FORM MUST BE RECEIVED AT NASB BY AUGUST 28, 2026

Name: Esther Rickett

Address: 4555 S. NE HWY 11

City, State, Zip: Wood River, NE 68883

Telephone:

Home

Work

Cellular 308-390-466

Email Address: esrickett@yahoo.com

Local Board Service

Name of local school board: ESU 10

Years of service on local board: 10 yrs.

Attendance record on local board: (past 3 yrs.)

Current office held on local school board: ESU 10 Vice President 5 yrs.

Past offices held on local school board: I have been on several committees

Association Participation

State Conferences: 5 conference

National Conventions: 4 convention

Workshops: 8 area membership meeting.
5 leadership workshops

Awards Received: Level V.

Other Education-Related Public Service

Task Forces, and Committees: Post Prom President Wood River.
Help every year with Husker Harvest. we have a Food Booth for the students.

Personal Information

Occupation: Package Handler

Educational Background: K-12 Wood River High School, I sold Real Estate for 10 yrs. So went to C.C.C. for classes.

Community Activities: Community Club President & Board Member
15 yrs. I was a member of NE LEAD class 34. It was a National & International Study. I help with W.R. Husker Harvest Days we have a Food Booth for the kids. Youth Group leader for our church for 10 yrs. Room mother for children & grand children.
Awards and Recognitions: My Husband & I were just Grand Marshalls for our Home town Parade.

Education Passion: I am all for the children & young adults. I am sad to say our biggest export is our children.

Why do you want to serve on the NASB Board of Directors? I've always wanted to be able to help out when & where ever I'm needed. I have always been very interested & committed in education.

This nomination is submitted by:

ESU Number: 10

Name of Board President or Vice President: Marilyn Bodn- President

Date: 8-17-2026

☒ By checking this box, I assert the board president or vice president has read the completed Nomination Form and verifies its authenticity.

Return to: NASB
Sallie Horky
1311 Stockwell St., Lincoln, NE 68502
Or via e-mail to shorky@nasbonline.org



NASB Board of Directors Nomination Form ESU Seat

THIS FORM MUST BE RECEIVED AT NASB BY AUGUST 28, 2026

Name: Dawn Lindsley

Address: 3161 T Road

City, State, Zip: Brainard, NE 68626

Telephone: N/A

402-472-2957

785-466-0147

Home

Work

Cellular

Email Address: dlindsley@esu7.org

Local Board Service

Name of local school board: Educational Service Unit #7

Years of service on local board: 6 years

Attendance record on local board: (past 3 yrs.) 23 of 27 meetings

Current office held on local school board: Board President; Committee Chair - Budget

Past offices held on local school board: Board Secretary; Committee Chair - Handbooks; Evaluation

Association Participation

State Conferences: State Education Conf; Presidents Retreat; Legislative Issues; School Leaders & Law

National Conventions: N/A

Workshops: Budget & Finance Workshop; Open Meetings Law Workshop; Area Membership Meetings;
ESU 7 & NASB Boardsmanship Event; NASB New Board Member Workshops

Awards Received: NASB Levels I, II, III, IV, & V

Other Education-Related Public Service

Task Forces, and Committees: NEA; Natl ACTE Leadership Fellowship Program Coordinator; NASB Legislation Comm; NDE School/Family/Community Engagement Advisory; Natl FCCLA Board of Directors (Chair); AdvanceCTE; OK School Boards Assn; American Assn of School Admin; Human Services SCED Work Group; Natl Career Pathways Leadership Cert; NCAA Media Volunteer

Personal Information

Occupation: UNL Assistant Professor of Practice (teacher educator), Family & Consumer Sciences

Educational Background: Ed.D., Ed.S., M.S. in Educational Leadership and Administration; B.S. Family & Consumer Sciences w/ Leadership Studies minor; Former Extension Educator (NE); Former Dept of Ed (NE & OK); Former Teacher/Admin for 11 years (KS)

Community Activities: U.S. Dept of Labor O*NET Program Reviewer; Natl Baldrige Board of Examiners; Booster Club Volunteer; Post Prom Committee; 4-H Volunteer; Church Youth Group Leader; Leadership Stillwater; United Way of Payne Co Board of Directors (Allocations, Accreditation, & Policy & Procedures Committees)

Awards and Recognitions: '25-'26 UNL Aspirational Teaching Institute; '25-'26 UNL Research Dev Fellow; '22 NE Denise Miller Natl 4-H Innovator Award; '20 NAE4-HYDP Excellence in Workforce Dev; NAE4-HYDP North Central Region & NCEA State Award; '15 Natl FCCLA Alumni Achievement; '17 Payne Co 4-H Outstanding Teacher Award; '16 Innovation Award; OK CareerTech 4-H

Education Passion: My passion in education is connecting people, systems, and opportunities to prepare individuals, schools, and communities to thrive in an ever-changing workforce and society.

Why do you want to serve on the NASB Board of Directors?

I would like to serve on the NASB Board of Directors because I believe ESUs bring significant value to education across Nebraska and deserve a voice at the Board table. I have advocated for ESU representation within NASB, recognizing that while we may be a minority of the membership, our impact extends across the state as we meet and exceed our statutory responsibilities in support of schools, educators, and communities. I would bring a diverse perspective shaped by nearly 25 years in education at the secondary and postsecondary levels, in both formal and informal settings, along with experiences living, working, and volunteering in three states and serving in leadership roles at the state and national levels. As both an educator and a parent who has raised two children through public and private education in Nebraska, I believe my varied experiences, collaborative approach, and commitment to educational leadership would be a value-add to the NASB Board moving forward.

This nomination is submitted by:

ESU Number: 7

Name of Board President or Vice President: Dawn Lindsley (P), Beth Kabes (VP)

Date: 8/28/2026

☒ By checking this box, I assert the board president or vice president has read the completed Nomination Form and verifies its authenticity.

Return to: NASB
Sallie Horky
1311 Stockwell St., Lincoln, NE 68502
Or via e-mail to shorky@nasbonline.org



NASB Board of Directors Nomination Form ESU Seat

THIS FORM MUST BE RECEIVED AT NASB BY AUGUST 28, 2026

Name: Brenda Sherman

Address: 510 S. 9th Street

City, State, Zip: Springfield, NE 68059

Telephone:

402-216-3160

Home

Work

Cellular

Email Address: brensherman64@gmail.co

Local Board Service

Name of local school board: Education Service Unit #3

Years of service on local board: 6 years

Attendance record on local board: (past 3 yrs.) missed 2 meetings

Current office held on local school board: Vice President 2024 - present

Past offices held on local school board: Springfield Platteview School Board 2009 - 2020 served as President

Association Participation

State Conferences: NASB 2008 - 2025

National Conventions: NSBA 2010, 2013, 2016; AESA National Conference 2023 - 2025

Workshops: Area Membership, MABE, New Board Member, Legislative Conference, Budget and Finance, Moderator at State Conference, Back to Basics Currently serving on NASB Board since 2025

Awards Received: Earned level 1 thru X (will earn X at 2026 Area Membership)

Other Education-Related Public Service

Task Forces, and Committees: SPCS Bond Committee

Personal Information

Occupation: Retired accountant

Educational Background: Central College Pella, IA BA Accounting

Community Activities: Westmont PTO, Springfield PTO, IspireHer thru Springfield Community Foundation

Awards and Recognitions:

Education Passion: Equipping Students to their full potential

Why do you want to serve on the NASB Board of Directors?

Education is a necessary building block that contributes to a healthy society. All children should be allowed to learn and grow in a thriving education system. Nebraska has excellent public schools. I would like to serve on the NASB Board of Directors to bring a unique perspective of serving both on a public school and ESU board.

This nomination is submitted by:

ESU Number: #3

Name of Board President or Vice President: Mary Scarborough

Date: 07/01/2026

☒ By checking this box, I assert the board president or vice president has read the completed Nomination Form and verifies its authenticity.

**Return to: NASB
Sallie Horky
1311 Stockwell St., Lincoln, NE 68502
Or via e-mail to shorky@nasbonline.org**



BALLOT
ESU Seat

Please vote for one of the following:

- _____ Brenda Sherman, ESU 3
- _____ Dawn Lindsley, ESU 7
- _____ Esther Rickert, ESU 10
- _____ Karen Harmony, ESU 10

ESU #: _____

Signature of Board President: _____

Please return this ballot by October 23, 2026.

Via email at shorky@nasbonline.org
OR
Nebraska Association of School Boards
Sallie Horky, Chief Operating Officer
1311 Stockwell Street, Lincoln, NE 68502